City of Racine, Wisconsin

2025 Budget

Navigating Budget Book

- Sections:
  - Overview
  - Detailed Book
  - Positions
  - Fee Schedule
  - Ordinances
  - Capital Improvement Plan

Navigating Budget Book-Overview

High Level Synopsis

CITY OF RACINE

2025 Operating Budget Overview

Page 1-29

Drafted by: Finance Director

The City of Racine maintains a budget document as a tool for financial planning. The budget document includes budget information for the funds of the City including the General Fund, Special Revenue Funds, Debt Service Funds, Capital Projects Funds, Enterprise Funds, Utilities, and Internal Service Funds. The document also includes information regarding positions by department, the fee schedule by department, ordinance modifications and a 10-year capital plan. This overview is intended to give a high-level snapshot of the overall budget, but specific detail and narratives regarding the functional areas can be found in the larger document.

The City uses a decentralized approach to creating the budget; that is, department heads and managers develop and create the working numbers that fill the line items with direction and advice from the Mayor, City Administrator and the Finance Department. This document is also used to provide additional information about City departments including the services provided, significant goals and initiatives and the associated funding impacts for 2025. Although this budget was developed to look beyond 2025, maintaining delivery of current services to the citizenry while complying with the State imposed expenditure restraint and tax levy limits continue to be a challenge.

While this budget was not as challenging as in recent years, primarily due to funds available from the American Rescue Plan, the development of this budget still came with challenges. The City continues to face a structural deficit that has the cost of services increasing while major revenue sources remain flat. Funding from the federal government, under the American Rescue Plan, and hard choices that were made by the Common Council in previous budgets, gave us a reprieve from another year of difficult decisions. The 2025 budget addresses challenges like employee recruitment and retention, continues focus on strategic initiatives, and the continued commitment to provide essential services. While the 2025 budget development was easier than in recent years, we will continue to face budget stabilization challenges in the future. Throughout 2025, we will continue to investigate ways to reduce costs and increase revenues, yet still provide competitive compensation and benefits for our employees, and essential services to the citizenry.

Navigating Budget Book-Detail

Summaries-Page 1-47

Detail by Fund-Page 49

Department Detail-Page 56

Mission Statement

Goals

Summary by Appropriatic

Expenditure Detail

Detail Expenditures - City Administration

Name	ERP Code	FY2022 Actual	FY2023 Actual	FY2024 Adopted	FY2025 Proposed	FY2024 Adopted vs. FY2025 Proposed (% Change)
Expenditures						
General Administration						
Administration Department						
Salary & Fringes						
Cncl-Part Time Salaries	11001-50200	$102,649	$103,498	$103,500	$103,500	0%
Cncl-FICA	11001-51010	$7,852	$7,917	$7,920	$7,920	0%
Cncl-WRS	11001-51100	$1,346	$1,408	$1,428	$1,437	0.6%
Cncl-Mileage	11001-51810	$0	$770	$0	$0	0%
	11002-					

2025 Goal-Setting Statements

Goal Statement #1

Putting Racine to Work for Racine

Navigating Budget Book-Positions

Full Time Equivalents

Comparison from 2024 to 2025

Allocations by funding source

			2025 Allocation				
	2024 FTE	**2025 FTE**	General Fund	Special Revenue	Capital Projects	Enterprise	Internal Service
CITY ADMINISTRATION							
Mayor	1.00	1.00	1.00	-	-	-	-
City Administrator	1.00	1.00	1.00	-	-	-	-
Community Relations Outreach Coordinator (Grant Funded LTE)	1.00	1.00	-	1.00	-	-	-
Outreach & Communications Fellow (Grant Funded LTE)	0.50	0.50	-	0.50			
Customer Service Representative (PT)	0.50	0.50	0.50	-	-	-	-
Communications Director	1.00	1.00	1.00	-	-	-	-
Strategic Initiatives/Community Partnership Manager	1.00	1.00	1.00	-	-	-	-
Administrative Assistant	1.00	1.00	1.00	-	-	-	-
Student Intern - Mayor's Office	0.29	0.29	0.29	-	-	-	-
Total Mayors Office	7.29	7.29	5.79	1.50	-	-	-

Navigating Budget Book-Fees

Fees by Department

Comparison from 2024 to 2025

Increases in several areas

2025 Fee Schedule and Comparison to Prior Years

	2023	2024	2025	Change
FINANCE DEPARTMENT				
Treasury				
NSF-Returned check Fee	35.00	35.00	35.00	$ -
Check Stop Payment	25.00	25.00	25.00	$ -
Check Reissue Fee	10.00	10.00	10.00	$ -
Payroll				
Child Support Withholding fee (per check)	3.00	3.00	3.00	$ -
DEPT OF CUSTOMER SERVICE				
City Clerk				
Tax Search Fee	40.00	45.00	45.00	$ -
Tax Search Email or Fax Results	1.00	5.00	5.00	$ -
Tax Search Fee (Rush)	55.00	60.00	60.00	$ -
Class "A"-Beer	100.00	100.00	100.00	$ -
Class "B"-Beer	100.00	100.00	100.00	$ -

Navigating Budget Book-Ordinances

Impact Operations

Index, ABM, individual agenda items

Ordinance 00XX-24 – Reduction of Short-Term Parking Meter Zone from 30 to 25 Minutes

An ordinance to amend Chapter 94, Article IV, Section 94-242(1).

The Common Council of the City of Racine, Wisconsin, do ordain as follows:

Part 1: Chapter 94, Article IV, Section 94-242(1) is amended to delete the phrase "*Thirty minute parking meter zone*:" and to substitute "*Twenty-five minute parking meter zone*:" therefor.

Part 2: This ordinance shall take effect upon passage by a majority vote of the members-elect of the City of Racine Common Council and publication or posting as required by law.

City of Racine, Wisconsin
Common Council

AGENDA BRIEFING MEMORANDUM

COMMITTEE: **LEGISLATION ITEM #:**

AGENDA DATE:

DEPARTMENT: City Attorney's Office

Prepared By: Robin Zbikowski, Assistant City Attorney

Reviewed By: Scott R. Letteney, City Attorney

SUBJECT: Communication sponsored by Mayor Mason requesting the reduction of the short-term parking meter zone from 30 minutes to 25 minutes.

Navigating Budget Book-Capital Plan

10 Year Capital Plan by Department

RACINE, WISCONSIN

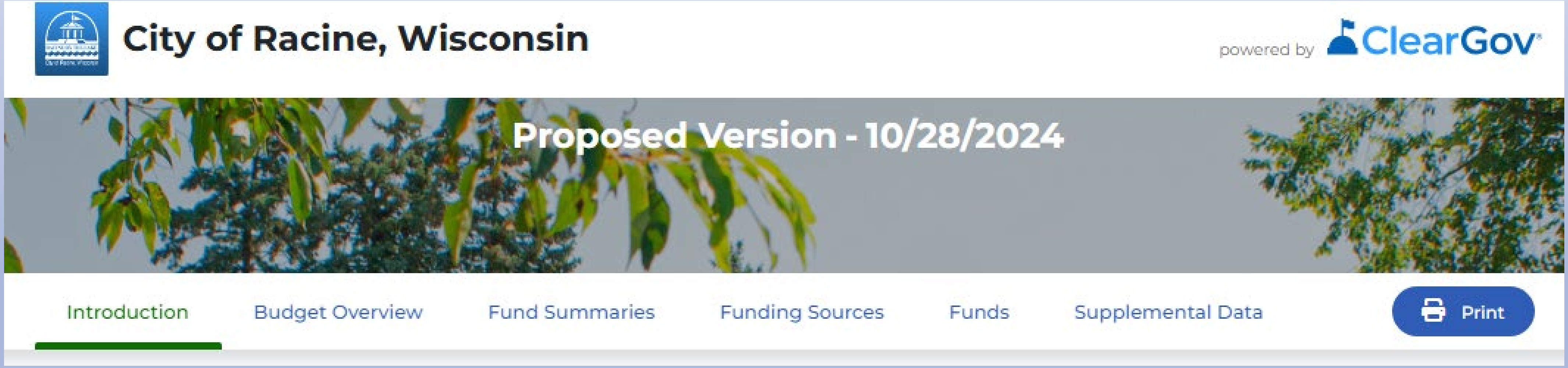
TEN YEAR CAPITAL IMPROVEMENT PLAN

2025-2034

CONCRETE

Project Description and Location	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	Total cost	Source
Concrete Paving-Misc. Locations	$ 50,000	$ 200,000	$ 200,000	$ 200,000	$ 200,000	$ 200,000	$ 200,000	$ 200,000	$ 300,000	$ 300,000	$ 2,050,000	G.O. Debt
Concrete Paving-Misc. Locations	320,000	800,000	800,000	800,000	800,000	800,000	800,000	800,000	800,000	800,000	7,520,000	Assessments
Concrete Paving-Misc. Locations	-	-	-	-	-	-	-	-	-	-	-	Mt. Pleasant
Pavement Replacement-Misc.	1,200,000	900,000	1,400,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	17,500,000	G.O. Debt
Pavement Replacement-Misc. (SSM)	-	-	-	-	-	-	-	-	-	-	-	San Swr Fnd
Pavement Replacement-Misc. (SWU)	-	-	-	-	-	-	-	-	-	-	-	Storm Water
Concrete Alley Paving	100,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	25,000	325,000	G.O. Debt
Concrete Alley Paving	700,000	800,000	800,000	800,000	800,000	800,000	800,000	800,000	800,000	800,000	7,900,000	Assessments
DPW Oversight, Engineering & Management-Sala	907,959	953,357	1,001,025	1,051,076	1,103,630	1,158,811	1,216,752	1,277,589	1,341,469	1,408,542	11,420,211	G.O. Debt
Ohio Street - Washington to Graceland Blvd	-	805,000	-	-	-	-	-	-	-	-	805,000	G.O. Debt
Ohio Street - Washington to Graceland Blvd	-	2,500,000	-	-	-	-	-	-	-	-	2,500,000	State Funds
N. Main - Goold to Melvin (STP-U)	900,000	-	-	-	-	-	-	-	-	-	900,000	G.O. Debt
N. Main - Goold to Melvin (STP-U)	1,800,000	-	-	-	-	-	-	-	-	-	1,800,000	State Funds
STP Paving (Mt Pleasant - 2023)	-	487,640	-	-	-	-	-	-	-	-	487,640	G.O. Debt
STP Paving (Mt Pleasant - 2023)	-	1,280,000	-	-	-	-	-	-	-	-	1,280,000	State Funds
LRIP - 2025 Goold St. (Blake to Douglas)	545,000	-	300,000	-	300,000	-	300,000	-	300,000	-	1,745,000	G.O. Debt
LRIP - 2025 Goold St. (Blake to Douglas)	345,000	-	150,000	-	150,000	-	150,000	-	150,000	-	945,000	State Funds
Lathrop Ave. - Republic to 13th St. (STP-U)	-	-	1,142,000	-	-	-	-	-	-	-	1,142,000	G.O. Debt
Lathrop Ave. - Republic to 13th St. (STP-U)	-	-	2,235,000	-	-	-	-	-	-	-	2,235,000	State Funds
Caron Butler-Center to STH 32		-	900,000	-	-	-	-	-	-	-	900,000	G.O. Debt
Caron Butler-Center to STH 32		-	400,000	-	-	-	-	-	-	-	400,000	Mt. Pleasant
TOTALS	$ 6,867,959	$ 8,750,997	$ 9,353,025	$ 4,876,076	$ 5,378,630	$ 4,983,811	$ 5,491,752	$ 5,102,589	$ 5,716,469	$ 5,333,542	$ 61,854,851	
Method of Financing												
G.O. Debt	$ 3,702,959	$ 3,370,997	$ 4,968,025	$ 3,276,076	$ 3,628,630	$ 3,383,811	$ 3,741,752	$ 3,502,589	$ 3,966,469	$ 3,733,542	$ 37,274,851	
Assessments	1,020,000	1,600,000	1,600,000	1,600,000	1,600,000	1,600,000	1,600,000	1,600,000	1,600,000	1,600,000	15,420,000	
State Funds	2,145,000	3,780,000	2,385,000	-	150,000	-	150,000	-	150,000	-	8,760,000	
Village of Mt. Pleasant	-	-	400,000	-	-	-	-	-	-	-	400,000	
Sanitary Sewer Maintenance Fund	-	-	-	-	-	-	-	-	-	-	-	
Storm Water Utility	-	-	-	-	-	-	-	-	-	-	-	
TOTAL COST	$ 6,867,959	$ 8,750,997	$ 9,353,025	$ 4,876,076	$ 5,378,630	$ 4,983,811	$ 5,491,752	$ 5,102,589	$ 5,716,469	$ 5,333,542	$ 61,854,851	


Priding Ourselves in Responding to the Needs of Our Citizens by Enhancing the Quality of Life and Promoting Economic Growth
Make a Payment
Jobs
Report a Concern
Calendar
WISCONSIN
MILWAUKEE
RACINE
CHICAGO
RACINE ON THE LAKE
Proposed Budget 2025
Posted on October 28, 2024
Proposed Budget 2025 Please see the link to view the 2025 Proposed Budget. The Proposed Budget information can be found here
Read more >>
Racine to award $500,000 of Sump Pump installation grants to Homeowners
Posted on September 4, 2024
Racine to award $500,000 of Sump Pump installation grants to Homeowners posted on Wednesday, September 04, 2024. The City of...
Read more >>


City of Racine, Wisconsin
powered by ClearGov
Proposed Version - 10/28/2024
Introduction
Budget Overview
Fund Summaries
Funding Sources
Funds
Supplemental Data
Print

Highlights

- Net new construction $34M
- Tax rate decrease $12.11/$1,000
- Levy Limits REDUCTION
- Grant revenue to pay for public safety.
- Employee Recruitment and Retention:
  - 1% increase and step for non-represented employees
  - HSA contributions same as prior year

Highlights

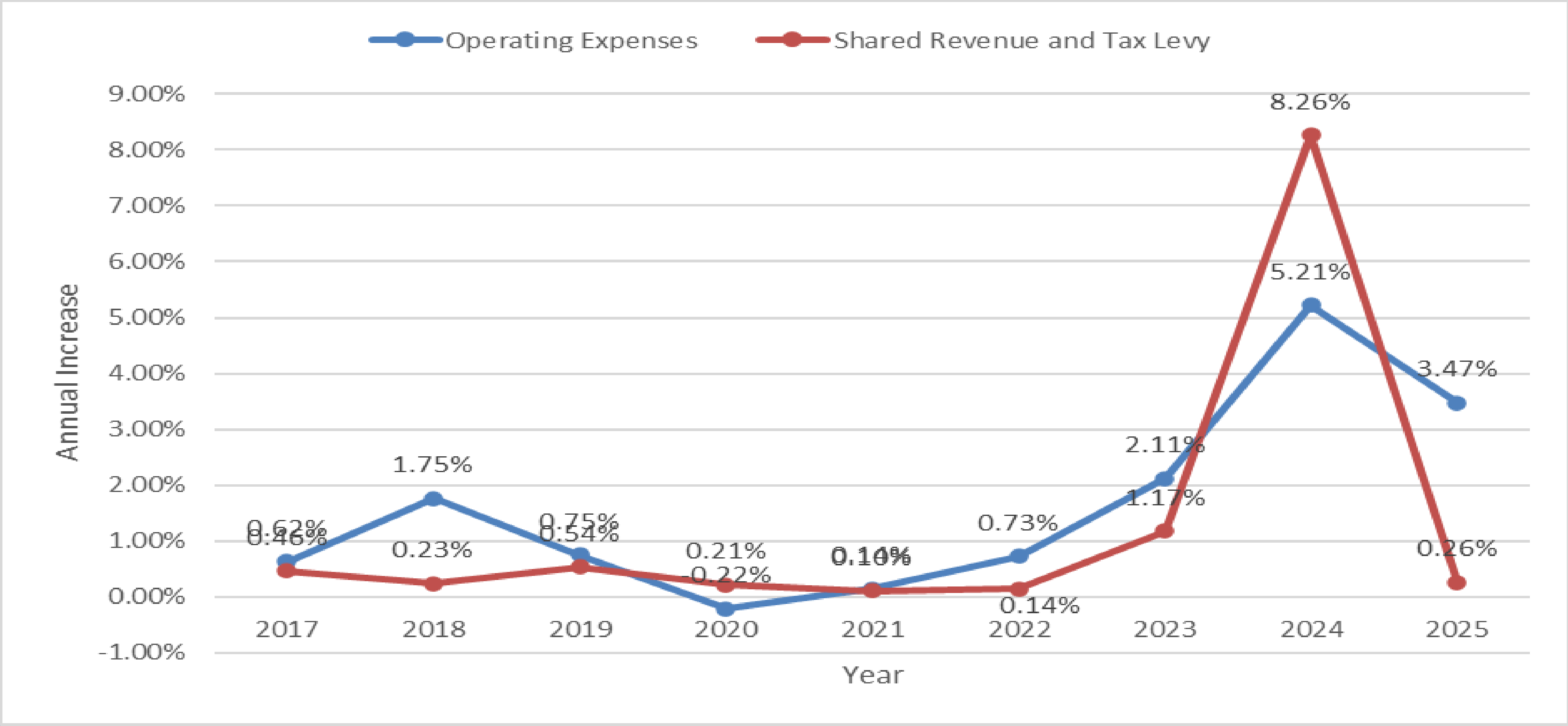
- New Positions
  - Assistant City Attorney-Neighborhood Services
  - Recruiter-Human Resources
  - Purchasing Compliance-Finance

- Reclassifications
  - Workers compensation
  - Retiree benefits
  - Sanitary Sewer Surcharge
  - Telephone
  - Radio Tower

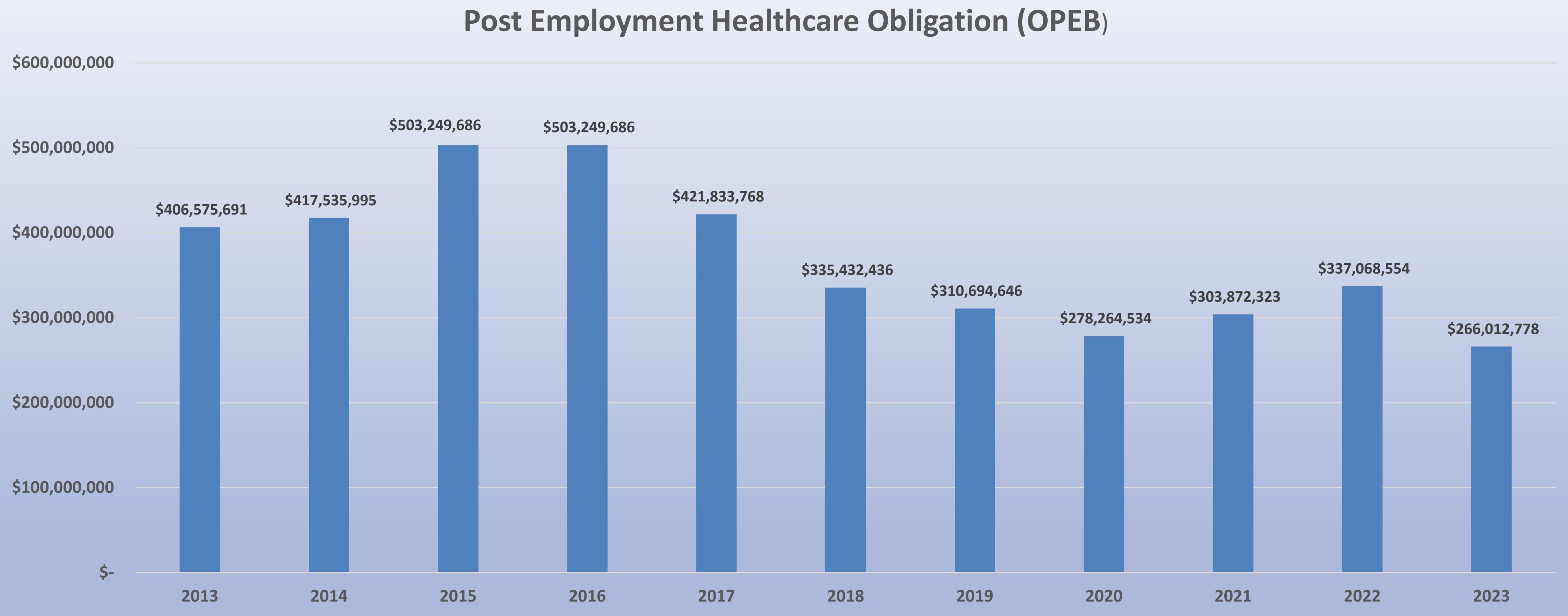
Challenges

- Structural Deficit
- Legacy costs
- Levy Limits
- Net New Construction
- Sustainability

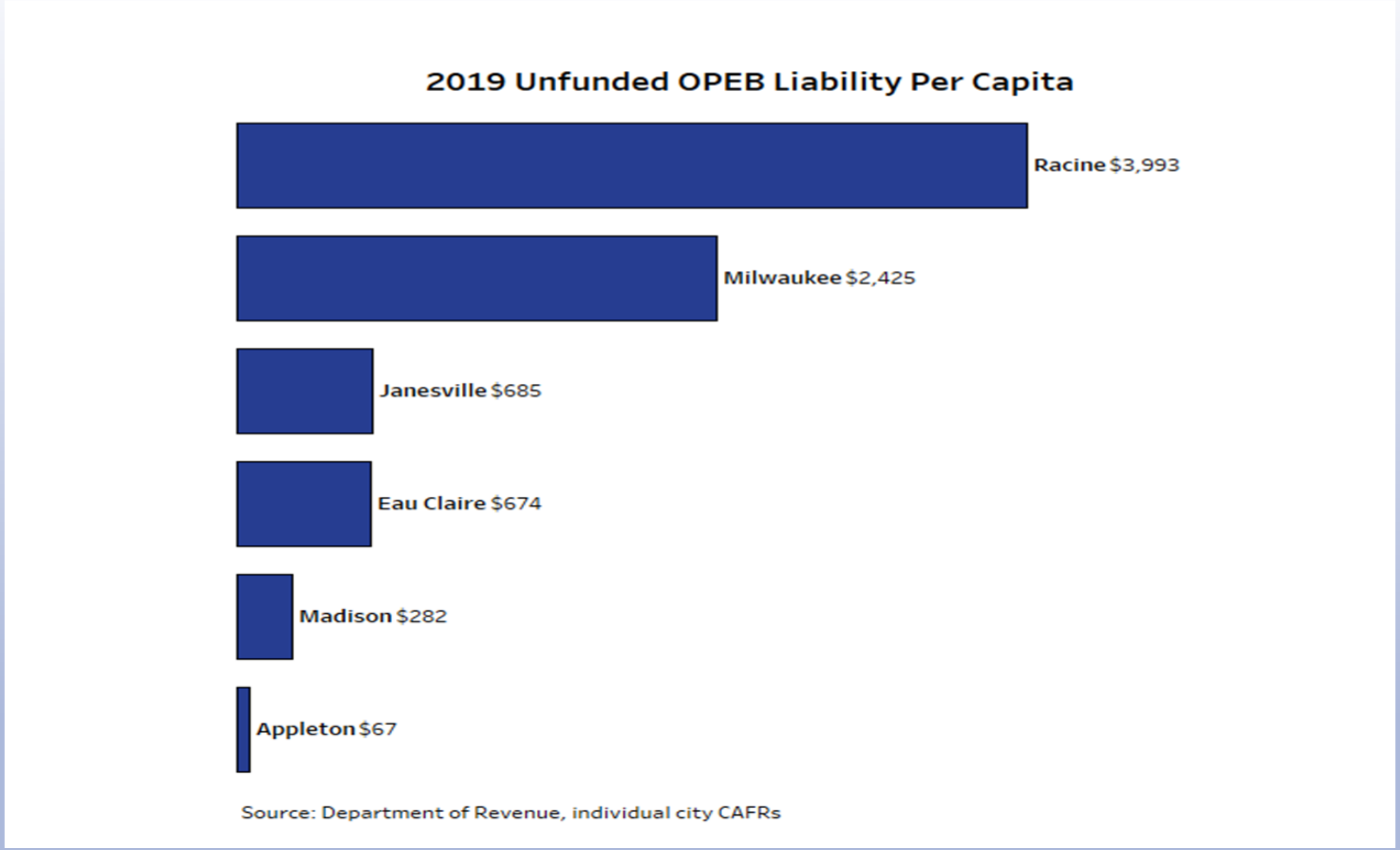
Structural Deficit



Legacy Costs



Legacy Costs



Levy Limits

- State Statute limits Operational Levy to last year's amount plus an allowance for net new construction
- City of Racine Net New Construction was over $34M or .68%.
  - Continue to make progress but still not enough
- Levy Limit calculation REDUCED the allowed levy by $665,000.
- This budget maximizes the allowed Levy.

COMUN CODE	COUNTY NAM	MUNICIPALITY	SPLIT MUNI	2023 EQUALIZED VAL	2024 NEW NET CONSTRUCTI	PERCEN
51002	RACINE	TOWN OF BURLINGTON		1,110,656,700	6,300,900	0.57
51006	RACINE	TOWN OF DOVER		568,576,200	6,702,200	1.18
51010	RACINE	TOWN OF NORWAY		1,410,957,600	3,972,800	0.28
51016	RACINE	TOWN OF WATERFORD		1,006,374,200	15,293,900	1.52
51104	RACINE	VILLAGE OF CALEDONIA		3,476,127,000	54,018,500	1.55
51121	RACINE	VILLAGE OF ELMWOOD PARK		61,697,400	87,600	0.14
51151	RACINE	VILLAGE OF MOUNT PLEASAN		5,271,652,400	155,874,900	2.96
51161	RACINE	VILLAGE OF NORTH BAY		50,513,000	93,200	0.18
51168	RACINE	VILLAGE OF RAYMOND		743,144,500	3,739,500	0.5
51176	RACINE	VILLAGE OF ROCHESTER		553,446,700	13,577,300	2.45
51181	RACINE	VILLAGE OF STURTEVANT		986,356,300	34,820,200	3.53
51186	RACINE	VILLAGE OF UNION GROVE		559,444,700	15,239,900	2.72
51191	RACINE	VILLAGE OF WATERFORD		795,314,100	19,424,400	2.44
51192	RACINE	VILLAGE OF WIND POINT		360,574,800	600,000	0.17
51194	RACINE	VILLAGE OF YORKVILLE		921,795,000	8,054,200	0.87
51206	RACINE	CITY OF BURLINGTON	*	1,390,257,300	11,486,500	0.83
51276	RACINE	CITY OF RACINE		5,016,305,100	34,059,300	0.68

Items of Interest in the 2025 Budget		
Reclassification of Retiree Healthcare and Workers Compensation to Insurance Fund	$	3,500,000
Reclassification of Radio Tower to Fire Department	$	100,000
Reclassification of Telepone Expenses to MIS Department	$	100,000
Inclusion of Sanitary Surcharge Revenue and Expenses in City Budget	$	3,900,000
Police and Fire Salary Increases per Labor Contract	$	2,000,000
Salary Increase 1% and Step Non Represented Full and Part Time Employees	$	1,000,000
H.S.A Contributions	$	900,000
Health Insurance Increases	$	2,300,000
Software Maintenance Increases	$	400,000
New Positions-Attorney, HR, Finance	$	400,000
Increase in budget for outside attorneys	$	100,000

TOTAL EXPENDITURES
2024 to 2025 Budget

	2024 Budget	2025 Budget	Change	Percent Change
General Fund	$ 91,261,668	$ 94,376,919	$ 3,115,251	3.41%
Special Revenue Funds	15,540,537	20,481,234	4,940,697	31.79%
Debt Service Fund	20,291,004	21,358,735	1,067,731	5.26%
Capital Project Funds	19,436,029	21,740,231	2,304,202	11.86%
Enterprise Funds	26,589,948	28,660,929	2,070,981	7.79%
Utility Funds	36,696,248	38,958,133	2,261,885	6.16%
Internal Service Funds	34,595,077	38,104,029	3,508,952	10.14%
Total Expenditures	$ 244,410,511	$ 263,680,210	$ 19,269,699	7.88%

General Fund Expenditures

2025 $94,376,919

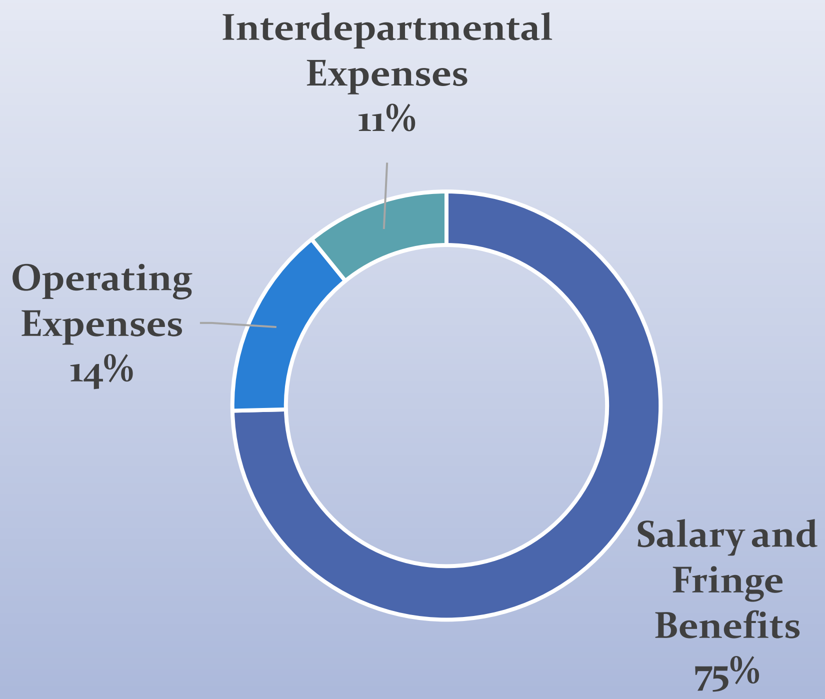
2024 $91,261,668

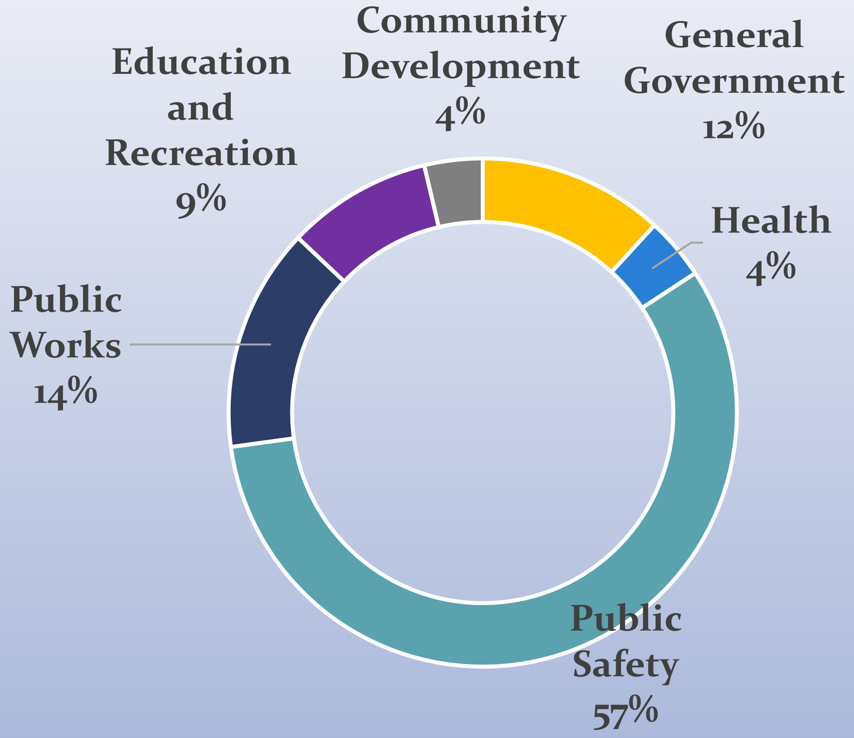
2025 Increase: $3,115,251

2025 % Increase: 3.41%

- Increase primarily due to inflationary factors, health insurance costs, and wage increases.

General Fund Expenditures

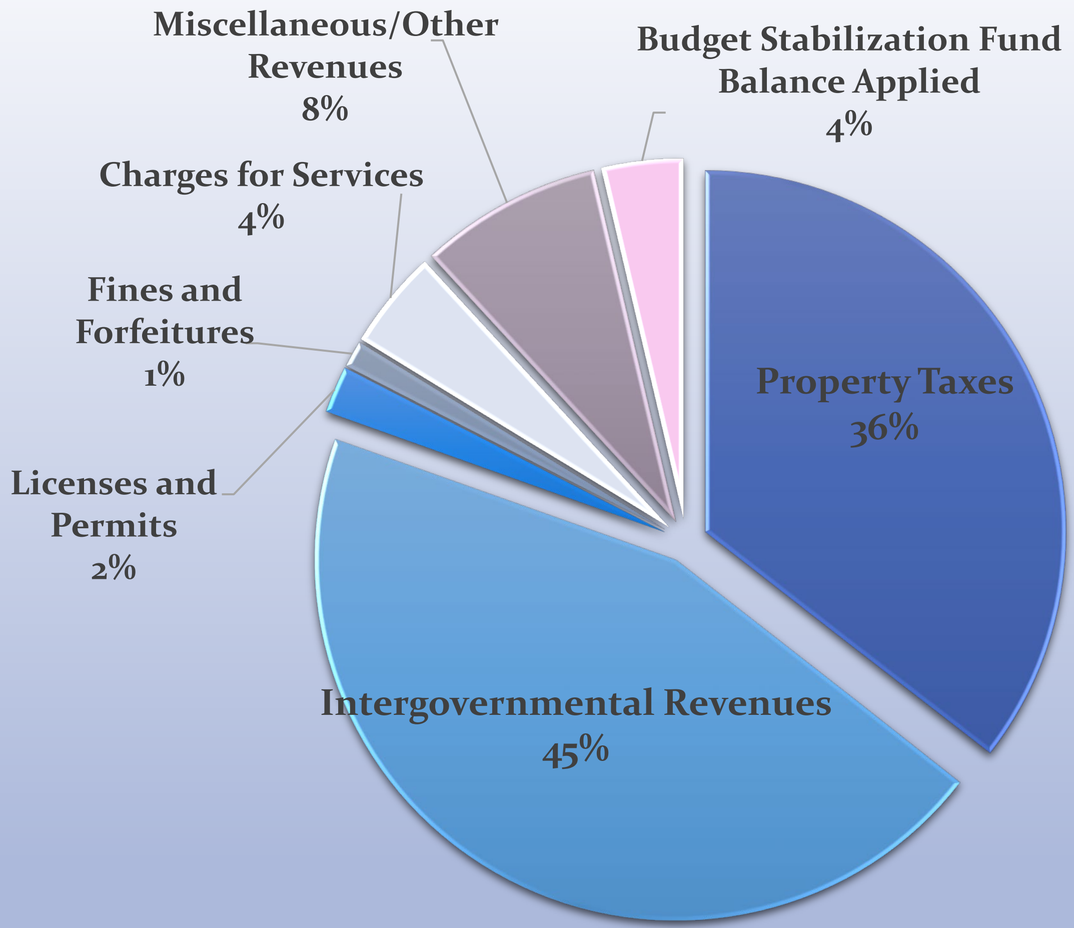




General Fund Revenues

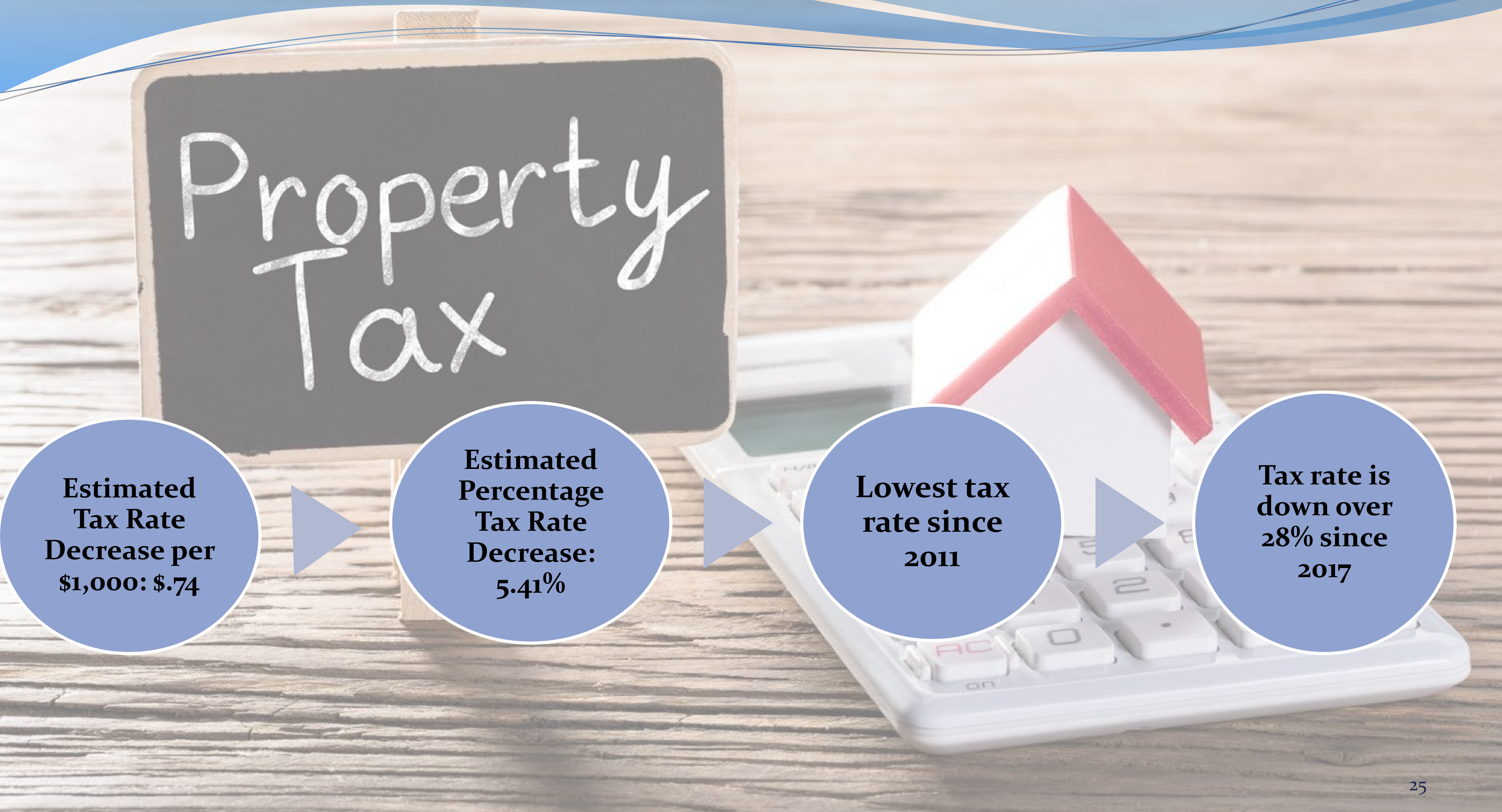
General Fund Revenues				
2024 to 2025 Budget				
	2024 Budget	2025 Budget	Change	Percent Change
Property Taxes	$ 34,260,340	$ 33,544,662	$ (715,678)	-2.09%
Other Taxes	400,000	400,000	-	0.00%
Intergovernmental Revenues	38,842,795	42,354,825	3,512,030	9.04%
Licenses and Permits	1,915,750	1,990,500	74,750	3.90%
Fines and Forfeitures	922,000	1,142,000	220,000	23.86%
Charges for Services	1,787,550	1,902,450	114,900	6.43%
Intergovernmental Charges for Services	2,058,450	2,269,709	211,259	10.26%
Miscellaneous Revenues	712,279	2,699,772	1,987,493	279.03%
Other Financing Sources	4,865,176	4,626,506	(238,670)	-4.91%
Budget Stabilization Fund Balance Applied	5,497,328	3,446,495	(2,050,833)	-37.31%
Total Revenues	$ 91,261,668	$ 94,376,919	$ 3,115,251	3.41%

General Fund Revenues by Type



Property Tax Levy

	2019 Budget	2020 Budget	2021 Budget	2022 Budget	2023 Budget	2024 Budget	2025 Budget	2024 v 2025 Change	2025 v 2025 Change
Operating Levy	$ 37,309,197	$ 37,609,000	$ 37,674,692	$ 37,892,894	$ 38,241,246	$ 38,673,000	$ 38,008,000	$ (665,000)	-1.72%
Debt Service Levy	17,013,053	16,211,230	19,500,000	18,600,000	18,600,000	19,475,474	20,512,890	1,037,416	5.33%
	$ 54,322,250	$ 53,820,230	$ 57,174,692	$ 56,492,894	$ 56,841,246	$ 58,148,474	$ 58,520,890	$ 372,416	0.64%



Estimated Tax Rate Decrease per $1,000: $.74

Estimated Percentage Tax Rate Decrease: 5.41%

Lowest tax rate since 2011

Tax rate is down over 28% since 2017

Property Tax Rate

Fees

	Bill	Bill			$	%
Fee	**Type**	**Frequency**	**2024**	**2025**	**Change**	**Change**
Sanitary Sewer Lateral Fee	Tax Bill	Annual	$ 89.00	$ 93.00	$ 4.00	4.49%
Recycling Fee	Tax Bill	Annual	$ 80.66	$ 88.95	$ 8.29	10.28%
Storm Water Fee	Utility Bill	Annual	$ 176.07	$ 187.43	$ 11.36	6.45%
Sewer Utility Fee	Utility Bill	Quarterly	$ 2.87	$ 2.89	$ 0.02	0.70%
Water Utility Fee	Utility Bill	Quarterly	$ 3.11	$ 3.11	$ -	0.00%
Sanitary Sewer Surcharge-Residential	Utility Bill	Quarterly	$ 30.00	$ 30.00	$ -	0.00%
Sanitary Sewer Surcharge-Commercial	Utility Bill	Quarterly	$ 140.00	$ 75.00	$ (65.00)	-46.43%
Sanitary Sewer Surcharge-Public	Utility Bill	Quarterly	$ 140.00	$ 175.00	$ 35.00	25.00%
Sanitary Sewer Surcharge-Industrial	Utility Bill	Quarterly	$ 140.00	$ 175.00	$ 35.00	25.00%

Tax and Fee Impact on $175,000 Homeowner

Reserves

No Wage Provision Reserves Applied

- $4.8M of assigned wage provision reserves remain

No Unassigned Reserves Applied

- $24M of unassigned reserves remain

$3.45M of Budget Stabilization Reserves Applied

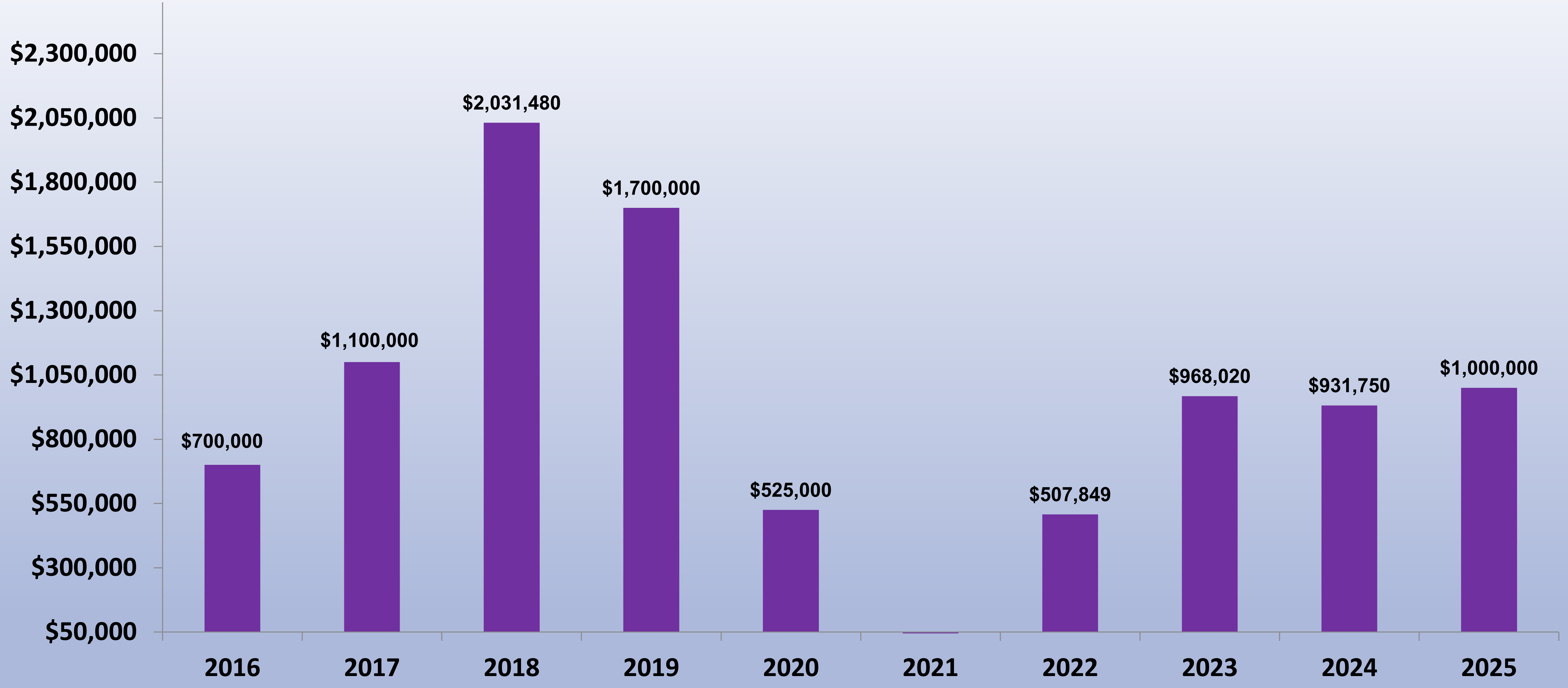
- $6.0M of budget stabilization reserves remain

$1 M of Health Insurance Fund Reserves Applied

- $9.8M of unassigned reserves remain

General Fund Reserves

Health Reserves - Budgeted Use



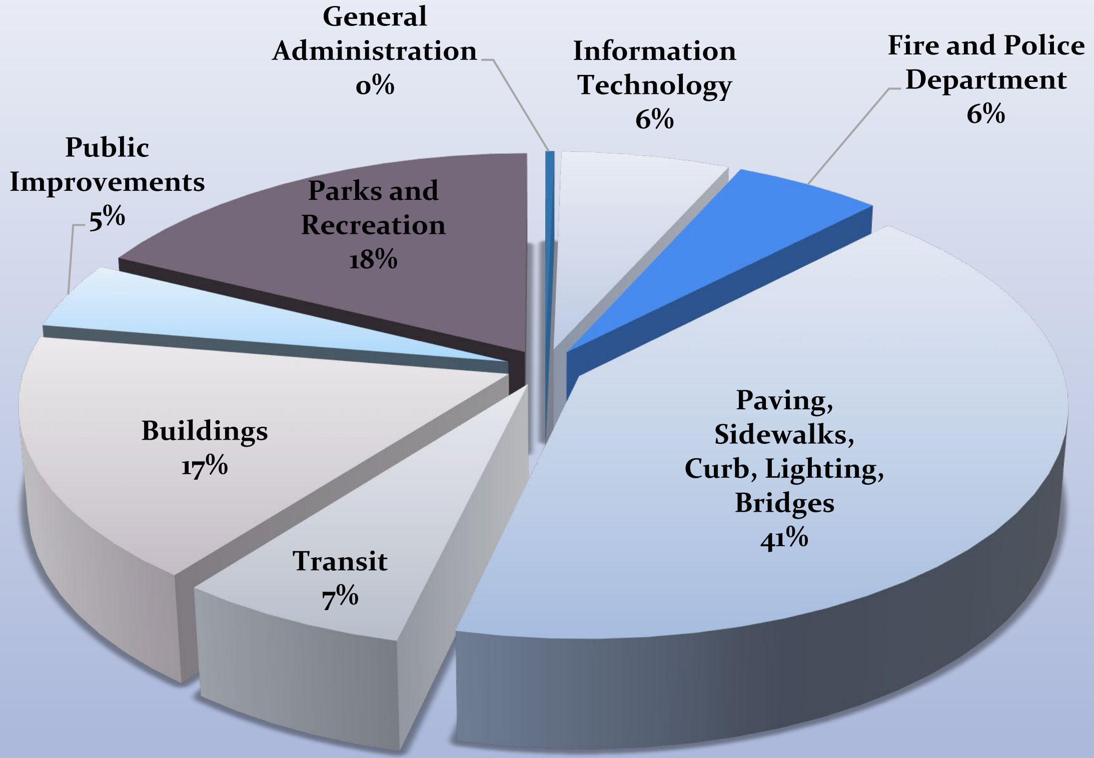
Long Term Capital Improvement Plan

2025-2034

City of Racine, Wisconsin

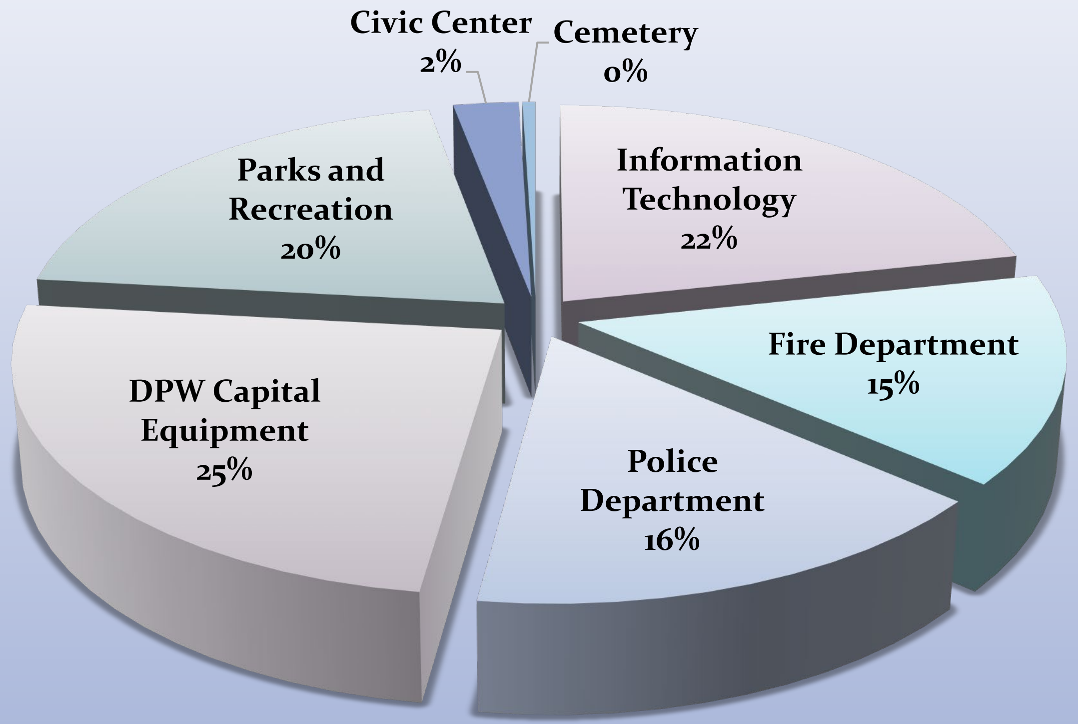
2025 Long-Term Debt By Function

Function	Amount ($)	Percent (%)
General Administration	$ 50,000	0.34%
Information Technology	937,657	6.37%
Fire and Police Department	825,000	5.60%
Paving, Sidewalks, Curb, Lighting, Bridges	6,093,959	41.40%
Transit	995,000	6.76%
Buildings	2,526,000	17.16%
Public Improvements	690,000	4.69%
Parks and Recreation	2,601,980	17.68%
	$ 14,719,596	100.00%

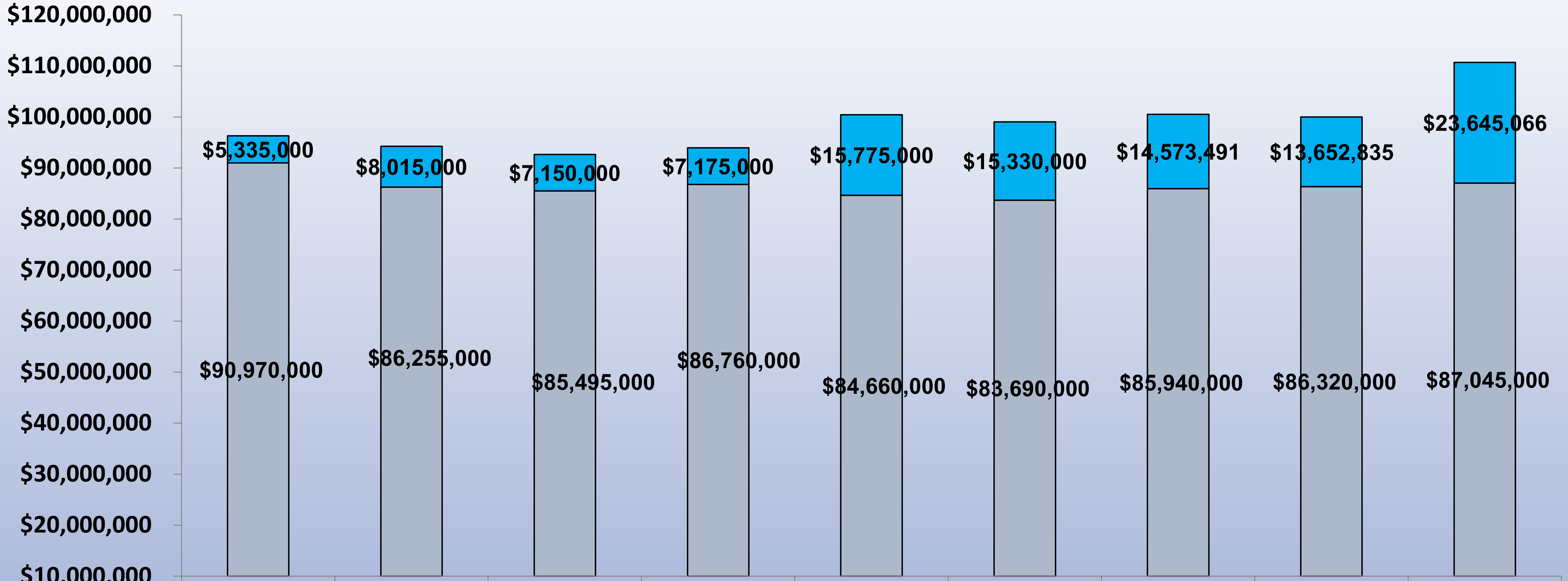


2025 Short-Term Debt By Function

Function	Amount ($)	Percent (%)
Information Technology	865,535	21.62%
Fire Department	587,000	14.67%
Police Department	636,700	15.91%
DPW Capital Equipment	983,000	24.56%
Parks and Recreation	810,400	20.25%
Civic Center	100,000	2.50%
Cemetery	20,000	0.50%
	$ 4,002,635	100.00%

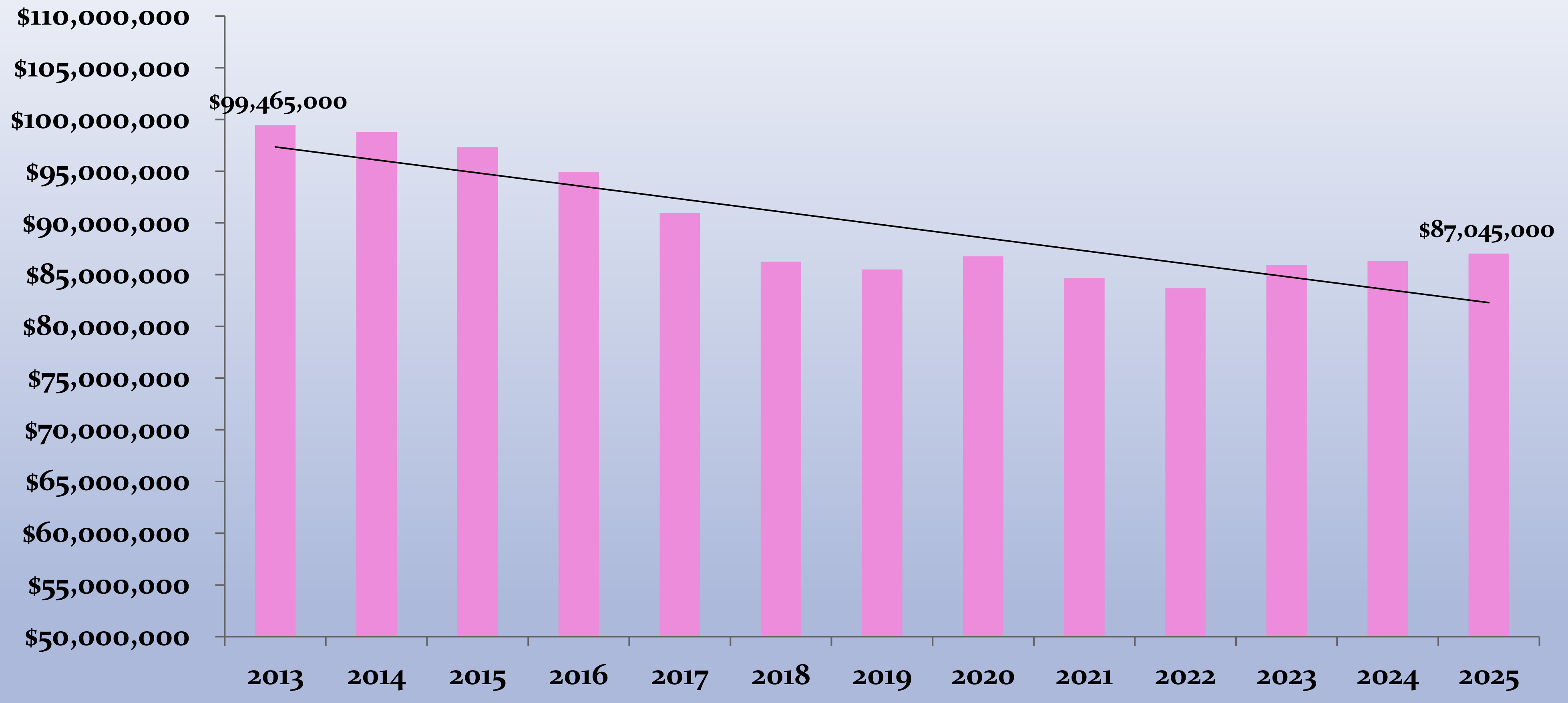


General Obligation Outstanding Debt (December 31)



	2017	2018	2019	2020	2021	2022	2023	2024	2025
Development	5,335,000	8,015,000	7,150,000	7,175,000	15,775,000	15,330,000	14,573,491	13,652,835	23,645,066
General Purpose	$90,970,000	$86,255,000	$85,495,000	$86,760,000	$84,660,000	$83,690,000	$85,940,000	$86,320,000	$87,045,000

General Purpose Debt Outstanding



Administrative Manager Presentations

Tuesday. 29th Oct and Wednesday 30th Oct.

Questions/Discussion

Thur. 7th Nov.

Public Hearing

Mon. 11th Nov.

Questions/Amendments & COW Approval

Proposed amendments to Finance by noon on the 12th.

Wed. 13 Nov.

Adoption by Common Council

Tue. 14 Nov.